-	le Change by Natior Rule 19b-4 under the	WASHING F nal Securities Clearing	EXCHANGE COMMI GTON, D.C. 20549 Form 19b-4	SSION		OMB Number: 3235-0045 Expires: June 30, 2010 Estimated average burden hours per response
Proposed Rul Pursuant to R Initial	• •	WASHING F nal Securities Clearing	GTON, D.C. 20549	SSION		
Pursuant to R	• •					. SR - 2009 - 07
	Amendment	Withdrawal	Section 19(b)(2)	Section 19(I	o)(3)(A)	Section 19(b)(3)(B)
	nsion of Time Period commission Action	Date Expires	-	Rule 19b-4(f)(1) [ 19b-4(f)(2) [ 19b-4(f)(3) [	e ✓ 19b-4(f)(4) ☐ 19b-4(f)(5) ☐ 19b-4(f)(6)	)
Exhibit 2 Sent As	Paper Document	Exhibit 3 Sent As Pap	per Document			
Description	f description of the pro		mit 250 characters).			
The proposed OFAC Progra		filed by NSCC to an	nend the language con	tained within the (	Confirmation (	of an
prepared to re	ame, telephone numbe espond to questions a		of the person on the sta proposed rule change.		atory organiza	ation
First Name M	Merrie Faye Managing Director an	d Doputy Conorol Co	Last Name Witkin			
	nwitkin@dtcc.com					
	(212) 855-3208	Fax (212) 855-321	5			
		-	Act of 1934, e undersigned thereunto	duly authorized of	ficer.	
_	e Faye Witkin		Managing Director an	d Deputy General	Counsel	
By Merrie	-		1			
By Merrie	(Name)			(Title)		

	IES AND EXCHANGE COMMISSION NASHINGTON, D.C. 20549				
For complete Form 19b-4 instructions please refer to the EFFS website.					
Form 19b-4 Information       Add     Remove       View	The self-regulatory organization must provide all required information, presented in a clear and comprehensible manner, to enable the public to provide meaningful comment on the proposal and for the Commission to determine whether the proposal is consistent with the Act and applicable rules and regulations under the Act.				
Exhibit 1 - Notice of Proposed Rule Change Add Remove View	The Notice section of this Form 19b-4 must comply with the guidelines for publication in the Federal Register as well as any requirements for electronic filing as published by the Commission (if applicable). The Office of the Federal Register (OFR) offers guidance on Federal Register publication requirements in the Federal Register Document Drafting Handbook, October 1998 Revision. For example, all references to the federal securities laws must include the corresponding cite to the United States Code in a footnote. All references to SEC rules must include the corresponding cite to the Code of Federal Regulations in a footnote. All references to Securities Exchange Act Releases must include the release number, release date, Federal Register cite, Federal Register date, and corresponding file number (e.g., SR-[SRO]-xx-xx). A material failure to comply with these guidelines will result in the proposed rule change being deemed not properly filed. See also Rule 0-3 under the Act (17 CFR 240.0-3)				
Exhibit 2 - Notices, Written Comments, Transcripts, Other Communications         Add       Remove         View         Exhibit Sent As Paper Document	Copies of notices, written comments, transcripts, other communications. If such documents cannot be filed electronically in accordance with Instruction F, they shall be filed in accordance with Instruction G.				
Exhibit 3 - Form, Report, or Questionnaire         Add       Remove         View         Exhibit Sent As Paper Document	Copies of any form, report, or questionnaire that the self-regulatory organization proposes to use to help implement or operate the proposed rule change, or that is referred to by the proposed rule change.				
Exhibit 4 - Marked Copies       Add     Remove       View	The full text shall be marked, in any convenient manner, to indicate additions to and deletions from the immediately preceding filing. The purpose of Exhibit 4 is to permit the staff to identify immediately the changes made from the text of the rule with which it has been working.				
Exhibit 5 - Proposed Rule Text         Add       Remove         View	The self-regulatory organization may choose to attach as Exhibit 5 proposed changes to rule text in place of providing it in Item I and which may otherwise be more easily readable if provided separately from Form 19b-4. Exhibit 5 shall be considered part of the proposed rule change.				
Partial Amendment       Add     Remove     View	If the self-regulatory organization is amending only part of the text of a lengthy proposed rule change, it may, with the Commission's permission, file only those portions of the text of the proposed rule change in which changes are being made if the filing (i.e. partial amendment) is clearly understandable on its face. Such partial amendment shall be clearly identified and marked to show deletions and additions.				

## 1. <u>Text of Proposed Rule Change.</u>

(a) The proposed rule change is being filed by the National Securities Clearing Corporation ("NSCC") to further clarify the scope of Rule 2, Section 4, of NSCC's Rules and Procedures, and to amend the language contained within the "Confirmation of an OFAC Program" Letter ("OFAC Letter"), which was recently filed with the U.S. Securities and Exchange Commission (the "Commission").<sup>1</sup>

Revisions to the Rules of NSCC are attached hereto as Exhibit 5.

- (b) Not applicable
- (c) Not applicable
- 2. <u>Procedures of the Self-Regulatory Organization.</u>

(a) NSCC Board of Directors has not taken, and is not required to take, action on the proposed rule change.

3. <u>Self-Regulatory Organization's Statement of Purpose of, and Statutory Basis for,</u> the Proposed Rule Change.

(a) On April 1, 2009, NSCC filed a rule change with the Commission in order to clarify the obligations of Members and Limited Members related to the economic sanctions and embargo programs administered and enforced by the Office of Foreign Assets Control ("OFAC"). The rule change also required that specified Members and Limited Members subject to the jurisdiction of the U.S. submit an OFAC Letter every two years. The OFAC Letter is intended to document that the U.S. Member has implemented a program to conduct appropriate risk-based OFAC screening. Additionally, the U.S. Member is confirming through the OFAC Letter that activity subject to OFAC sanctions regulations has been excluded from business conducted through NSCC. NSCC received two comment letters related to its rule change, both of which are discussed below.<sup>2</sup>

NSCC is amending the language of Rule 2, Section 4, of NSCC's Rules and Procedures to also exclude Third Party Administrator Members and Investment Manager/Agent Member from the requirement to submit an OFAC Letter. The language of the amended Rule is attached hereto as Exhibit 5.

<sup>&</sup>lt;sup>1</sup> See NSCC Rule Filing SR-NSCC-2009-03 (April 1, 2009).

<sup>&</sup>lt;sup>2</sup> NSCC received one comment letter from the American Bankers Association ("ABA") and one comment letter issued jointly by the Securities Industry and Financial Markets Association ("SIFMA") and The Clearing House.

In addition to these changes, NSCC is revising the text of the OFAC Letter to address the concerns expressed in the comment letters submitted in response to the original rule change, SR-NSCC-2009-03. The changes to the OFAC Letter are described below.

### 1. Certification of OFAC Screening

Both comment letters asserted that paragraph two of the OFAC Letter imposed additional obligations that were inconsistent with OFAC guidance and industry standards. After consultation with OFAC and the Commission and further discussions with the commenters, NSCC has agreed to modify the language of this provision in order to clarify that all NSCC Members and Limited Purpose Members subject to the jurisdiction of the U.S. ("U.S. Members") are required to screen customer information for OFAC compliance, but that the screening of customers alone may not be sufficient to address the U.S. Member's OFAC obligations. The additional screening that may be required by the Member is to be based on its risk based OFAC Program.

### 2. Certification of Exclusion from Business

Both commentators also indicated that the language within the third paragraph of the OFAC Letter was overly broad and was inconsistent with the requirement that U.S. Members implement a risk-based OFAC program. It was not NSCC's intent to impose the higher burden that the commentators inferred from the language contained in the original OFAC Letter; therefore, NSCC, in consultation with OFAC and the Commission, has modified the language of the third paragraph to clarify that U.S. Members will not submit transactions it knows are subject to OFAC sanctions regulations. When determining the U.S. Members' knowledge of activity that is subject to OFAC sanctions regulations, NSCC will utilize standards established pursuant to the OFAC Economic Sanctions Enforcement Guidelines. Under the current OFAC Economic Sanctions Enforcement Guidelines. When the use of a violation. NSCC will rely on determinations made by OFAC or other competent authorities to determine whether Members are in compliance with this obligation.

### 3. Filing the OFAC Letter and the Associated Fine

<sup>&</sup>lt;sup>3</sup> The OFAC Economic Sanctions Enforcement Guidelines are contained within 31 C.F.R. Part 501 Appendix A. OFAC has proposed revisions to the Economic Sanctions Enforcement Guidelines which are available at <u>http://www.ustreas.gov/offices/enforcement/ofac/policy/enf\_guide\_09082008.pdf</u>.

The commentators mentioned that the time period for when U.S. Members must file the OFAC Letter was unclear. In an effort to clarify the time period, NSCC has laid out the requirements below:

NSCC will make the OFAC Letter available for execution by U.S. Members on or before October 1, 2009. NSCC must receive a validly executed OFAC Letter from all U.S. Members on or before March 31, 2010, in order for the U.S. Member to satisfy the obligations imposed under these Rules. U.S. Members who fail to provide NSCC with the OFAC Letter by March 31, 2010, will be subject to a \$5,000 fine for failure to provide the initial OFAC Letter. This fine is imposed for failure to provide documentation required under NSCC's Rules, and NSCC reserves the right to impose further fines or penalties, up to and including ceasing to act on behalf of the Member, for violation of the Rules relating to the obligation of the Member to comply with OFAC sanctions regulations.

The OFAC Letter must to be executed every two years from the date on which the current OFAC Letter was executed (i.e. the execution date). Therefore, if the OFAC Letter executed by the Member is dated March 1, 2010, the U.S. Member must execute and provide NSCC with an updated OFAC Letter on or before March 1, 2012. Because of the potential for different renewal dates, NSCC will remind individual U.S. Members of the expiration of its current OFAC Letter approximately ninety (90) days prior to date. Additionally, NSCC will send out an Important Notice every two years that will remind U.S. Members of this obligation generally. Although the combination of the Important Notice and the individual reminders are intended to reinforce the obligations of U.S. Members, it is ultimately the responsibility of the U.S. Member to satisfy the requirements of NSCC's Rules regarding the OFAC Letter.

The execution of the OFAC Letter is the legal responsibility of the U.S. Member and not of the Chief Compliance Officer, OFAC Compliance Officer or other representative responsible for managing the OFAC compliance program ("Authorized OFAC Officer") of the U.S. Member. Therefore, the fine is imposed against the U.S. Member and is the legal obligation of the U.S. Member and not the Authorized OFAC Officer. To clarify this point, the OFAC Letter has been updated to indicate that the Authorized OFAC Officer is signing on behalf of the U.S. Member.

(b) The proposed rule change is consistent with the requirements of the Securities Exchange Act of 1934, as amended (the "Exchange Act") and the rules and regulations thereunder, because it will enhance NSCC's compliance with applicable laws thereby reducing risks and associated costs to NSCC and its Members.

### 4. <u>Self-Regulatory Organization's Statement on Burden on Competition.</u>

NSCC does not believe that the proposed rule change will have any impact, or impose any burden, on competition.

5. <u>Self-Regulatory Organization's Statement on Comments on Proposed Rule</u> <u>Change Received from Members, Participants, or Others.</u>

As part of the process of amending the OFAC Letter, NSCC received and responded to comments from representatives of the industry groups that submitted comments to SR-NSCC-2009-03. NSCC will notify the Commission of any additional written comments received by NSCC.

6. <u>Extension of Time Period for Commission Action.</u>

NSCC does not consent to an extension of the time period specified in Section 19(b)(2) of the Act for Commission action.

- 7. <u>Basis of Summary Effectiveness Pursuant to Section 19(b)(3) or for Accelerated</u> Effectiveness Pursuant to Section 19(b)(2).
  - (a) This filing is made pursuant to paragraph (A) of Section 19(b)(3) of the Act and subparagraph (f) of Securities Exchange Act Rule 19b-4, and shall become effective upon filing. NSCC will implement the process to obtain the OFAC Letter on October 1, 2009, and all U.S. Members are required to submit the required OFAC Letter on or before March 31, 2010.
  - (b) The proposed rule change effects a change to a procedure of NSCC that (A) does not adversely affect the safeguarding of securities or funds in the custody or control of NSCC or for which it is responsible and (B) does not significantly affect the respective rights or obligations of NSCC or persons using the service.
  - (c) Not applicable.
  - (d) Not applicable.
- 8. <u>Proposed Rule Change Based on Rules of Another Self-Regulatory Organization</u> <u>or of the Commission.</u>

The proposed rule change is not based on the rules of another self-regulatory organization or the Commission.

# 9. <u>Exhibits</u>

Exhibit 1 – Notice of proposed rule change for publication in the <u>Federal Register</u> Exhibit 2 – Comments received from Cristeena Naser, Senior Counsel for the American Bankers Association, and Ryan D. Foster on behalf of the Securities Industry and Financial Markets Association.

Exhibit 3 – Confirmation of an OFAC Program

Exhibit 4 – Not applicable

Exhibit 5 – Proposed Rule Changes

## **EXHIBIT 1**

# SECURITIES AND EXCHANGE COMMISSION

(Release No. \_\_\_\_\_; File No. SR-NSCC-2009-07)

### **SELF-REGULATORY ORGANIZATIONS**

The proposed rule change is being filed by the National Securities Clearing Corporation ("NSCC") to further clarify the scope of Rule 2, Section 4, of NSCC's Rules and Procedures, and to amend the language contained within the "Confirmation of an OFAC Program" Letter ("OFAC Letter"), which was recently filed with the U.S. Securities and Exchange Commission (the "Commission").<sup>1</sup>

Pursuant to Section 19(b)(1) of the Securities Exchange Act of 1934 (the "Act"), 15 U.S.C. 78s(b)(1) and Rule 19b-4(f)(4) thereunder, notice is hereby given that on \_\_\_\_\_\_, NSCC filed with the Securities and Exchange Commission ("Commission") the proposed rule change as described in Item I, II, and III, below, which Items have been prepared by NSCC. The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. <u>Self-Regulatory Organization's Statement of Terms of Substance of the Proposed</u> <u>Rule Change</u>

The text of the proposed rule changes are attached hereto as Exhibit 5.

## II. <u>Self-Regulatory Organization's Statement of Purpose of, and Statutory Basis for,</u> <u>the Proposed Rule Change</u>

In its filing with the Commission, NSCC included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item IV below. NSCC has prepared summaries, set forth in Section (A), (B) and (C) below, of the most significant aspects of such statements.

<sup>&</sup>lt;sup>1</sup> See NSCC Rule Filing SR-NSCC-2009-03 (April 1, 2009).

A. <u>Self-Regulatory Organization's Statement of Purpose of, and Statutory basis for,</u> the Proposed Rule Change.

(i) On April 2, 2009, NSCC filed a rule change with the Commission in order to clarify the obligations of Members and Limited Members related to the economic sanctions and embargo programs administered and enforced by the Office of Foreign Assets Control ("OFAC"). The rule change also required that specified Members and Limited Members subject to the jurisdiction of the U.S. submit a "Confirmation of an OFAC Program" Letter ("OFAC Letter") every two years. The OFAC Letter is intended to document that the U.S. Member has implemented a program to conduct appropriate risk-based OFAC screening. Additionally, the U.S. Member is confirming through the OFAC Letter that activity subject to OFAC sanctions regulations has been excluded from business conducted through NSCC. NSCC received two comment letters related to its rule change, both of which are discussed below.<sup>2</sup>

NSCC is amending the language of Rule 2, Section 4, of NSCC's Rules and Procedures to also exclude Third Party Administrator Members and Investment Manager/Agent Member from the requirement to submit an OFAC Letter. The language of the amended Rule is attached hereto as Exhibit 5.

In addition to these changes, NSCC is revising the text of the OFAC Letter to address the concerns expressed in the comment letters submitted in response to the original rule change, SR-NSCC-2009-03. The changes to the OFAC Letter are described below.

## 1. Certification of OFAC Screening

Both comment letters asserted that paragraph two of the OFAC Letter imposed additional obligations that were inconsistent with OFAC guidance and industry standards. After consultation with OFAC and the Commission and further discussions with the commentators, NSCC has agreed to modify the language of this provision in order to clarify that all NSCC Members and Limited Purpose Members subject to the jurisdiction of the U.S. ("U.S. Members") are required to screen customer information for OFAC compliance but that the screening of customers alone may not be sufficient to address the U.S. Member's OFAC obligations.

<sup>&</sup>lt;sup>2</sup> NSCC received one comment letter from the American Bankers Association ("ABA") and one comment letter issued jointly by the Securities Industry and Financial Markets Association ("SIFMA") and The Clearing House.

## 2. Certification of Exclusion from Business

Both commentators also indicated that the language within the third paragraph of the OFAC Letter was too broad and was inconsistent with the requirement that U.S. Members implement a risk-based OFAC program. NSCC's intent was that this provision be consistent with the U.S. Member's risk-based OFAC program; it was not NSCC's intent to impose a higher burden. Accordingly, NSCC, in consultation with OFAC and the Commission, has modified the language in the third paragraph to clarify that U.S. Members will not submit transactions it knows are subject to OFAC sanctions regulations. When determining the U.S. Members' knowledge of activity that is subject to OFAC sanctions regulations, NSCC will utilize standards established pursuant to the OFAC Economic Sanctions Enforcement Guidelines. Under the current OFAC Economic Sanctions regulations where the U.S. Member had actual knowledge or reason to know of the violation. NSCC will rely on determinations made by OFAC or other competent authorities to determine whether Members are in compliance with this obligation.

### 3. Filing the OFAC Letter and the Associated Fine

The commentators indicated that the time period for when U.S. Members must file the OFAC Letter was unclear. In an effort to clarify the time period, NSCC has laid out the requirements below:

NSCC will make the OFAC Letter available for execution by U.S. Members on or before October 1, 2009. NSCC must receive a validly executed OFAC Letter from all U.S. Members on or before March 31, 2010, in order for the U.S. Member to satisfy the obligations imposed under these Rules. U.S. Members who fail to provide NSCC with the OFAC Letter by March 31, 2010, will be subject to a \$5,000 fine for failure to provide the initial OFAC Letter. This fine is imposed for failure to provide documentation required under NSCC's Rules, and NSCC reserves the right to impose further fines or penalties, up to and including ceasing to act on behalf of the Member, for violation of the Rules relating to the obligation of the Member to comply with OFAC sanctions regulations.

The OFAC Letter must to be executed every two years from the date on which the current OFAC Letter was executed (i.e. the execution date). Therefore, if the OFAC Letter executed by the Member is dated March 1, 2010, the U.S. Member must execute

<sup>&</sup>lt;sup>3</sup> The OFAC Economic Sanctions Enforcement Guidelines are contained within 31 C.F.R. Part 501 Appendix A. OFAC has proposed revisions to the Economic Sanctions Enforcement Guidelines which are available at <a href="http://www.ustreas.gov/offices/enforcement/ofac/policy/enf\_guide\_09082008.pdf">http://www.ustreas.gov/offices/enforcement/ofac/policy/enf\_guide\_09082008.pdf</a>.

and provide NSCC with an updated OFAC Letter on or before March 1, 2012. Because of the potential for different renewal dates, NSCC will remind individual U.S. Members of the expiration of its current OFAC Letter approximately ninety (90) days prior to date. Additionally, NSCC will send out an Important Notice every two years that will remind U.S. Members of this obligation generally. Although the combination of the Important Notice and the individual reminders are intended to remind U.S. Members about the obligation to execute the updated OFAC Letter, it is ultimately the responsibility of the U.S. Member to satisfy the requirements of NSCC's Rules regarding the OFAC Letter.

The execution of the OFAC Letter is the legal responsibility of the U.S. Member and not of the Chief Compliance Officer, OFAC Compliance Officer or other representative responsible for managing the OFAC compliance program ("Authorized OFAC Officer") of the U.S. Member. Therefore, the fine is imposed against the U.S. Member and is the legal obligation of the U.S. Member and not the Authorized OFAC Officer. To clarify this point, the OFAC Letter has been updated to indicate that the Authorized OFAC Officer Officer is signing on behalf of the U.S. Member.

(ii) The proposed rule change is consistent with the requirements of the Securities Exchange Act of 1934, as amended (the "Exchange Act") and the rules and regulations thereunder, because it will enhance NSCC's compliance with applicable laws thereby reducing risks and associated costs to NSCC and its Members.

## B. <u>Self-Regulatory Organization's Statement on Burden on Competition.</u>

NSCC does not believe that the proposed rule change will have any impact, or impose any burden, on competition.

C. <u>Self-Regulatory Organization's Statement on Comments on the Proposed Rule</u> <u>Change Received from Members, Participants, or Others.</u>

As part of the process of amending the OFAC Letter, NSCC solicited and received comments from representatives of the industry groups that submitted comments to SR-NSCC-2009-03. NSCC will notify the Commission of any additional written comments received by NSCC.

# III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

The foregoing rule change has become effective pursuant to Section 19(b)(3)(A) of the Act and paragraph (f) of Rule 19b-4 thereunder. At any time within 60 days of the

filing of the proposed rule change, the Commission may summarily abrogate such rule change if it appears to the Commission that such action is necessary or appropriate in the public interest, for the protection of investors, or otherwise in furtherance of the purposes of the Act.

## IV. Solicitation of Comments

Interested persons are invited to submit written data, views and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Comments may be submitted by any of the following methods:

## Electronic Comments

• Use the Commission's Internet comment form (http://www.sec.gov/rules/sro.shtml); or

• Send an e-mail to <u>rule-comment@sec.gov</u>. Please include File No. SR-NSCC-2009-07 on the subject line.

### Paper Comments

• Send paper comments in triplicate to Secretary, Securities and Exchange Commission, 100 F Street, NE, Washington, D.C. 20549-9303.

All submissions should refer to File Number SR-NSCC-2009-07. This file number should be included on the subject line if e-mail is used. To help the Commission process and review comments more efficiently, please use only one method. The Commission will post all comments on the Commission's Internet Web site (http://www.sec.gov/rules/sro/shtml). Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with provision of 5 U.S.C. 552, will be available for inspection and copying in the Commission's Public Reference Room, 100 F Street, NE, Washington, DC 20549, on official business days between the hours of 10 a.m. and 3 p.m. Copies of such filing also will be available for inspection and copying at the principal office of NSCC. All comments will be posted without change; the Commission does not edit personal identifying information from submissions. You should submit

only information that you wish to make available publicly. All submissions should refer to the file number above and should be submitted on or before \_\_\_\_\_.

For the Commission, by the Division of Trading and Markets, pursuant to delegated authority.

Elizabeth M. Murphy Secretary



Peter Lepiane/DTCC 08/07/2009 03:03 PM

To Allen Love Jr./DTCC сс bcc Subject Fw: DTCC OFAC Confirmation

-- Forwarded by Allen Love Jr./DTCC on 08/03/2009 11:13 AM -----



Cristeena Naser <cnaser@aba.com> 07/31/2009 04:08 PM

To Allen Love Jr./DTCC@DTCC CC Subject RE: DTCC OFAC Confirmation

Allen, thanks for your e-mail. We appreciate your efforts to incorporate our comments into the draft below. ABA does have some remaining concerns, however, which we address below.

First, In the second paragraph, we remain concerned that DTCC's version does not completely reflect the fact that the User may apply its own risk-based compliance program. We suggest the following language to make this more clear:

As part of its risk-based compliance program, [User name] screens customers, and other parties as applicable based on the [User Name] 's risk assessment, against the most recent version of OFAC's List of Blocked Persons, Specially Designated Nationals, Specially Designated Terrorists, Specially Designated Global Terrorists, Foreign **Terrorist Organizations, Specially** Designated Narcotics Traffickers, and against any other lists maintained by OFAC (collectively referred to as the "SDN List").

Second, the footnote attached to the word "know's" in paragraph 3 is susceptible to multiple interpretations based on the fact that OFAC does not define the term "knows". Our interpretation is that OFAC will make the determination as to the standard and that DTCC will not take action against the User independent of OFAC's determination.

Third, paragraph 5 as written does not include statements DTCC made during conversations with the industry. We have revised the paragraph to reflect those discussions:

[User name] understands that it must execute an updated Certification of OFAC Compliance at years. DTC will communicate, administer and manage the renewal process. least every two (2)

Fourth, we believe that the signature line should reflect the fact that the OFAC Officer is signing on behalf of the User. See our suggested revision below:

By:

Authorized OFAC Officer's Signature on behalf of [User name]

Name: \_\_\_\_

Phone: \_\_\_\_

#### PRINT

Finally, we believe that the proposed fine of \$5,000 is not in line with the Harmonization Rules which suggests that the fine for a failure to timely submit this certification should be \$1,000. Please confirm that this is the case.

I look forward to working with you to finalize this certification letter. Please don't hesitate to contact me if you have any questions. Cris

Cristeena Naser, Senior Counsel Center for Securities, Trust & Investment American Bankers Association

Associate General Counsel ABA Securities Association 202-663-5332 <u>cnaser@aba.com</u> The American Bankers Association established the Center for Securities, Trust and Investments in 1999 to assist members engaged in fiduciary and asset management services. The Center works closely with legislators and regulators to ensure that laws and regulations are in the interests of the industry and the public it serves. <u>www.aba.com/Solutions/Trust.htm</u>

From: Allen Love Jr. [mailto:alovejr@dtcc.com]
Sent: Wednesday, July 29, 2009 4:58 PM
To: Arlene.Semaya@jpmorgan.com; Cristeena Naser; dan.becker@bnymellon.com;
JeHorowitz@pershing.com; joe.alexander@nych.org; michelle.l.neufeld@bankofamerica.com;
Molly.McLane@morganstanley.com; Peter Lepiane; william.d.langford@jpmchase.com
Cc: Mihal Nahari; Peter Lepiane; Allen Love Jr.
Subject: DTCC OFAC Confirmation

All,

First, let me say thank you for meeting earlier this month and providing your comments/opinions on the OFAC Confirmation. One of the takeaways from our call was for DTCC to ask OFAC if they would entertain a call to discuss the OFAC Confirmation. We spoke with OFAC, and they informed us that they have already had a number of "informal" discussions on this matter and further discussions are not needed.

Second, DTCC spoke with OFAC and the SEC about the concerns expressed in your comment letters and verbally about the OFAC Confirmation. Both OFAC and the SEC communicated to us that they still support the OFAC Confirmation. However, they did ask us to consider making modifications to the language used in the OFAC Confirmation so that it addresses the concerns that were raised. Specifically, they asked us to consider modifying the language in bullet two and three of the Confirmation and we agreed to do so. We also reviewed drafts of our revised language below to balance your concerns and the expectations of OFAC and the SEC. Below you will see excerpts form the OFAC Confirmation that show the language that has been modified. I have put the changes in the format below so that you can see what the original language for these two items were.

2. As part of its risk-based compliance program, [User name] screens customers and, as well as

where applicable based on identified risk factors, direct and indirect owners, controlling parties or other third-parties where applicable based on identified risk factors, against the most recent version of OFAC's List of Blocked Persons, Specially Designated Nationals, Specially Designated Terrorists, Specially Designated Global Terrorists, Foreign Terrorist Organizations, Specially Designated Narcotics Traffickers, and against any other lists maintained by OFAC (collectively referred to as the "SDN List"). 3. Unless otherwise authorized by OFAC<sub>1</sub>Based on the screening conducted pursuant to [User name] 's risk-based OFAC compliance program, [User name] will not submit has excluded from any Business it introduces to the Clearing Agencies all persons or entities on the SDN List and all persons with whom it is otherwise impermissible for DTCC the Clearing Agencies to engage in transactions under applicable that [User Name] knows to be subject to-OFAC sanctions regulations, unless otherwise authorized by OFAC.

It should be noted that there is footnote in the OFAC Confirmation explaining the determination of User's knowledge (see footnote language below).

For the purpose of determining the User's knowledge, the Clearing Agencies will utilize the term as defined by OFAC and will rely on determinations made by OFAC pursuant to OFAC Economic Sanctions Enforcement Guidelines

Attached you will find a clean version of the OFAC confirmation. Please review and provide comments by COB Friday. Hopefully the revised language that has been agreed upon with the SEC and OFAC to address your concerns is acceptable. In light of the prior agreement with the SEC and OFAC, we will take any additional comments under advisement.

Allen G. Love Vice President Office of Corporate and Regulatory Compliance The Depository Trust Clearing Corporation alovejr@dtcc.com Phone: (212) 855-2237 Fax (212) 855-1177

DTCC DISCLAIMER: This email and any files transmitted with it are confidential and intended solely for the use of the individual or entity to whom they are addressed. If you have received this email in error, please notify us immediately and delete the email and any attachments from your system. The recipient should check this email and any attachments for the presence of viruses. The company accepts no liability for any damage caused by any virus transmitted by this email.

We are sending you this e-mail primarily for your information, to meet your needs and further our valued relationship. If you prefer not to receive any further messages from us, just reply to this e-mail and let us know. Thanks.

American Bankers Association 1120 Conn. Ave NW Wash DC 20036



Peter Lepiane/DTCC 08/07/2009 03:02 PM To Allen Love Jr./DTCC

cc Mihal Nahari/DTCC@DTCC

bcc

Subject Fw: DTCC OFAC Confirmation

----- Forwarded by Allen Love Jr./DTCC on 07/31/2009 04:01 PM -----



"Foster, Ryan" <rfoster@sifma.org> 07/31/2009 03:49 PM

To Allen Love Jr./DTCC@DTCC

CC "Betty.Santangelo@srz.com" <Betty.Santangelo@srz.com>, "'Neufeld, Michelle L'" <michelle.l.neufeld@bankofamerica.com>, 'Joe.Alexander' <Joe.Alexander@theclearinghouse.org> Subject DTCC OFAC Confirmation

Allen,

We sincerely appreciate the work that DTCC has done in incorporating the concerns expressed in our comment letter and we commend you and your staff for all of your efforts in leading this initiative. Thank you for the opportunity to comment on the modifications to the language used in the OFAC Confirmation. As both OFAC and the SEC have communicated to you that they still support the OFAC Confirmation, we would like to offer our proposed modifications. Below you will see excerpts form the OFAC Confirmation that show the language that has been modified by the Clearing House and SIFMA.

1. Paragraph 2 – suggested revision

As part of its risk-based compliance program, *[User name]* screens customers, as well asdirect and indirect owners, controlling parties or other third- parties where as applicable based on identified risk factors the *[User Name]* 's risk assessment, against the most recent version of OFAC's List of Blocked Persons, Specially Designated Nationals, Specially Designated Terrorists, Specially Designated Global Terrorists, Foreign Terrorist Organizations, and Specially Designated Narcotics Traffickers, and against anyother lists maintained by OFAC (collectively referred to as the "SDN List").

2. Footnote 2 attached to *knows* in paragraph 3 is susceptible to multiple interpretations based on the fact that OFAC does not define the term 'knows'. Our interpretation is that OFAC will make the determination as to the standard and that DTCC will not take action against User independent of OFAC's determination.

3. Paragraph 5 – suggested revision to reflect the oral conversation on this topic *[User name]* understands that it must execute an updated Certification of OFAC Compliance at least every two (2) years. DTC will communicate, administer and manage the renewal process.

4. Signature line - suggested addition to qualify and reflect that the OFAC Officer is signing on behalf of the User.

By: \_

Title:

Authorized OFAC Officer's Signature

 on behalf of [User name]

 Name:
 \_\_\_\_\_\_

 Phone:

PRINT

5. Status of fine – The comment letter suggests that the proposed fine of \$5,000 is not in line with the Harmonization Rules which suggests that the fine for a failure to timely submit this Certification should be \$1,000.

Again, we appreciate the opportunity to provide our comments on the OFAC Confirmation. If you have any questions concerning our modifications, or need additional information, please feel free to contact me.

#### **Ryan D. Foster** Office of the General Counsel

# **SIFMA**

Securities Industry and Financial Markets Association 1101 New York Avenue, NW, 8th Floor Washington DC, 20005 P: 202-962-7388 F: 202-962-7305 rfoster@sifma.org

*The Powerful Voice of the Securities Industry and Global Capital Markets* <u>http://www.SIFMA.org</u>

# **EXHIBIT 3**

**Underlined boldface** text indicates additions

Struck though boldface text indicates deletions

## CONFIRMATION OF AN OFAC PROGRAM

[User's Letterhead]

Date:

The Depository Trust Company, National Securities Clearing Corporation, Fixed Income Clearing Corporation c/o The Depository Trust & Clearing Corporation 55 Water Street, New York, NY 10041 Attention: OFAC Officer

### **Re:** Confirmation of an OFAC Program

I am the OFAC Compliance Officer, Chief Compliance Officer or am otherwise responsible for managing *[User name<sup>1</sup>]*'s OFAC or sanctions compliance program. This certification is being executed in accordance with applicable rules related to the *[User name]*'s compliance with sanctions regulations (31 CFR Chapter V and Appendices) administered by the U.S. Department of the Treasury's Office of Foreign Assets Control ("OFAC") and applies to all transactions and business activities (collectively referred to as "Business") conducted through The Depository Trust Company, National Securities Clearing Corporation, <u>and</u> both division<u>s</u> of the Fixed Income Clearing Corporation (collectively the "Clearing Agencies").

[User name] hereby certifies as follows:

1. *[User name]* is a "United States person" (as defined under applicable OFAC sanctions regulations) that is subject to, and has implemented a risk-based program reasonably designed to comply with, applicable OFAC sanctions regulations.

<sup>&</sup>lt;sup>1</sup> For the purposes of this certification User means: a Participant or Pledgee of DTC; a Member or Limited Member, with the exception of Commission Billing Members, Data Services Only Members, Municipal Comparison Only Members, <u>Third Party Administrator Members and Investment Manager/Agent Member</u> of NSCC; a Member of FICC's Government Securities Division, with the exception of GSD Comparison Only Members; and a Participant or a Limited Purpose Participant of FICC's Mortgage-Backed Securities Division, with the exception of EPN Only Members.

- 2. As part of its risk-based compliance program, [User name] screens customers and, as well as where applicable based on identified risk factors, direct and indirect owners, controlling parties or other third-parties where applicable based the [User name]'s risk assessment, against the most recent version of OFAC's List of Blocked Persons, Specially Designated Nationals, Specially Designated Terrorists, Specially Designated Narcotics Traffickers, and against any other lists maintained by OFAC (collectively referred to as the "SDN List").
- 3. Unless otherwise authorized by OFAC<sub>3</sub>Based on the screening conducted pursuant to [User name]'s risk-based OFAC compliance program, [User name] will not submit has excluded from any Business it introduces to the Clearing Agencies all persons or entities on the SDN List and all persons with whom it is otherwise impermissible for DTCC the Clearing Agencies to engage in transactions under applicable that [User Name] knows<sup>2</sup> to be subject to-OFAC sanctions regulations, unless otherwise authorized by OFAC.
- 4. *[User name]* agrees to provide an updated Certification of OFAC Compliance, if required, due to a merger, acquisition or other corporate change that affects its membership and requires *[User name]* to notify the Clearing Agencies.
- 5. *[User name]* understands that it must execute an updated Certification of OFAC Compliance at least every two (2) years.

This Certification of OFAC Compliance applies to any and all accounts for the [User name]'s at the Clearing Agencies.

By: \_\_\_\_

Title: \_\_\_\_\_

Authorized OFAC Officer's Signature on behalf of [User name]

Name: \_\_\_\_\_

PRINT

Phone:	
--------	--

E-Mail Address:

<sup>&</sup>lt;sup>2</sup> For the purpose of the determining the User's knowledge, the Clearing Agencies will utilize the term as defined by OFAC and will rely on determinations made by OFAC pursuant to OFAC Economic Sanctions Enforcement Guidelines.

#### **Underlined boldface** text indicates additions

#### Struck though boldface text indicates deletions

National Securities Clearing Corporation's Rules and Procedures

#### RULES AND PROCEDURES OF

#### NATIONAL SECURITIES CLEARING CORPORATION

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#### RULE 2. MEMBERS AND LIMITED MEMBERS

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SEC 4. Compliance with Applicable Law

Members and Limited Members may not submit or confirm any transaction, charge, request, instruction or transmission through the Corporation's services, nor otherwise utilize the Corporation's services, in contravention of any law, rule, regulation or statute, including, but not limited to, those related to securities, taxation and money laundering, as well as sanctions administered and enforced by the Office of Foreign Assets Control ("OFAC").

All Members and Limited Members must agree not to conduct any transaction or activity through NSCC that **<u>it knows to</u>** violates sanctions administered and enforced by OFAC.

All Members and Limited Members subject to the jurisdiction of the U.S. (as defined by OFAC regulations), with the exception of Commission Billing Members, Data Services Only Members, **and**-Municipal Comparison Only Members, **Third Party Administrator** <u>Members and Investment Manager/Agent Member</u> are required to periodically confirm that they have implemented a risk-based program reasonably designed to comply with applicable OFAC sanctions regulations. Failure to do so in the manner and timeframes set forth by the Corporation from time to time will result in a fine.